

Smaller local government bodies in Wales Annual Return for the Year Ended 31 March 2018

AUDIT
COMMUNICATION
(QUERIES)
BILINGUAL

Smaller local government bodies in Wales must prepare annual accounts following proper practices out in the One Voice Wales/SLCC publication Governance and accountability for local councils

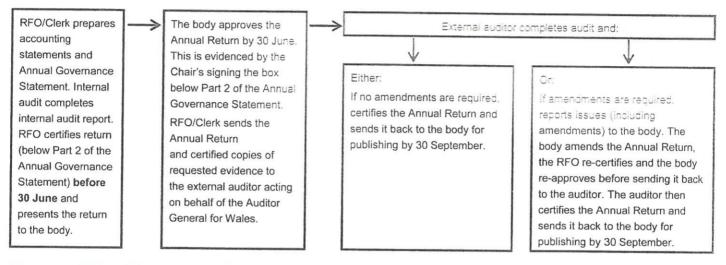
A Practitioners' Guide (the Practitioners' Guide). The Practitioners' Guide states that bodies may prepare trion

PUBLIC/COUNCIL DOCUMENTATION BILINGUAL

The accounts and audit process

The accounts and audit arrangements follow the process as set out below.

accounts in the form of an annual return prepared by the Wales Audit Office.



Please read the guidance on completing this Annual Return and complete all sections highlighted in red including both sections of the Annual Governance Statement.

PLEASE PRINT THIS DOCUMENT FOR SIGNATURE AND SEND IT TO YOUR AUDITOR

Incomplete or incorrect returns may require additional external audit work and incur additional costs. Send the **original** Annual Return, together with all additional information requested, to the external auditor acting on behalf of the Auditor General for Wales. Unless requested, please **do not** send any original financial or other records to the external auditor.

Audited and certified returns are sent back to the body for publication or display of the accounting statements, Annual Governance Statement and the Auditor General for Wales' certificate and report.

Completion checklist

'No' answers	mean that you may not have met requirements	Don	ie?			
Initial submis	ssion to the external auditor	Yes	No			
Accounts	Has the RFO certified the accounting statements and the body approved the Annual Return (as evidenced by the relevant signatures), no later than 30 June 2018?					
	Do the accounts add up and does the balance carried forward from last year equal the opening balance this year?	V				
	Do the papers to be sent to the external auditor include an explanation of significant variations, including a quantified analysis of the changes from last year to this year?	/				
	Does the bank reconciliation as at 31 March 2018 agree to line 9?	~				
All sections	Have all red boxes been completed and explanations provided where needed?	1				
	Has all the information requested by the external auditor been sent with this Annual Return? Please refer to your notice of audit and any additional schedules provided by your external auditor.	/				
Evidence	Has all the information requested by the external auditor been included?	N				

Accounting statements 2017-18 for:

Name of body: Insert name of body

		Year e	ending	Notes and guidance for compilers
		31 March 2017 (£)	31 March 2018 (£)	Please round all figures to nearest £. Do not leave any boxes blank and report £0 or nil balances. All figures must agree to the underlying financial records for the relevant year.
Statem	ent of inco	me and expen	diture/receipts	and payments
1. Bala brou	ances aght forward	40507	42223	Total balances and reserves at the beginning of the year as recorded in the financial records. Must agree to line 7 of the previous year.
	income n local ation/levy	8240	9054	Total amount of income received/receivable in the year from local taxation (precept) or levy/contribution from principal bodies.
	Total other eipts	46734	2506A 3806A	Total income or receipts recorded in the cashbook minus amounts included in line 2. Includes support, discretionary and revenue grants.
4. (-) \$	Staff costs	8953	8136	Total expenditure or payments made to and on behalf of all employees. Include salaries and wages, PAYE and NI (employees and employers), pension contributions and related expenses eg termination costs.
	can rest/capital ayments	NIL	NIL	Total expenditure or payments of capital and interest made during the year on external borrowing (if any).
50.50	Total other ments	44305	37426	Total expenditure or payments as recorded in the cashbook minustaff costs (line 4) and loan interest/capital repayments (line 5).
	Balances ried forward	42223	30779	Total balances and reserves at the end of the year. Must equal $(1+2+3) - (4+5+6)$.
Staten	nent of bala	nces		
	Debtors and ck balances	NIL	NIL	Income and expenditure accounts only: Enter the value of debts owed to the body and stock balances held at the year-end.
	Total h and estments	42223	30779	All accounts: The sum of all current and deposit bank accounts, cash holdings and investments held at 31 March. This must agree with the reconciled cashbook balance as per the bank reconciliation.
10. (-)	Dreditors	NIL	NIL	Income and expenditure accounts only: Enter the value of monies owed by the body (except borrowing) at the year-end.
	Balances ried forward	42223	30779	Total balances should equal line 7 above: Enter the total of (8+9-10).
	al fixed ets and g-term assets	740982	740 982	The original asset and investment register value of all fixed assets and any other long-term assets held as at 31 March.
13. Tota	al borrowing	NIL	NIL	The outstanding capital balance as at 31 March of all loans from third parties (including PWLB).
	st funds blosure note	Yes No N/A	Yes No N/A	The body acts as sole trustee for and is responsible for managing (a) trust fund(s)/assets (readers should note that the figures above do not include any trust transactions).

Annual Governance Statement (Part 1)

We acknowledge as the members of the Council/Board/Committee, our responsibility for ensuring that there is a sound system of internal control, including the preparation of the accounting statements. We confirm, to the best of our knowledge and belief, with respect to the accounting statements for the year ended 31 March 2018, that:

		Agreed?	'YES' means that the	PG Ref
		Yes No*	Council/Board/Committee:	
1.	We have put in place arrangements for: effective financial management during the year; and the preparation and approval of the accounting statements.	/	Properly sets its budget and manages its money and prepares and approves its accounting statements as prescribed by law.	6, 12
2.	We have maintained an adequate system of internal control, including measures designed to prevent and detect fraud and corruption, and reviewed its effectiveness.	✓	Made proper arrangements and accepted responsibility for safeguarding the public money and resources in its charge.	6, 7
3.	We have taken all reasonable steps to assure ourselves that there are no matters of actual or potential non-compliance with laws, regulations and codes of practice that could have a significant financial effect on the ability of the Council/Board/Committee to conduct its business or on its finances.		Has only done things that it has the legal power to do and has conformed to codes of practice and standards in the way it has done so.	6
4.	We have provided proper opportunity for the exercise of electors' rights in accordance with the requirements of the Accounts and Audit (Wales) Regulations 2014.	1	Has given all persons interested the opportunity to inspect and to ask questions about the body's accounts.	6, 23
5.	We have carried out an assessment of the risks facing the Council/Board/Committee and taken appropriate steps to manage those risks, including the introduction of internal controls and/or external insurance cover where required.		Considered the financial and other risks it faces in the operation of the body and has dealt with them properly.	6, 9
6.	We have maintained an adequate and effective system of internal audit of the accounting records and control systems throughout the year and have received a report from the internal auditor.	/	Arranged for a competent person, independent of the financial controls and procedures, to give an objective view on whether these meet the needs of the body.	6, 8
7.	We have considered whether any litigation, liabilities or commitments, events or transactions, occurring either during or after the year-end, have a financial impact on the Council/Board/Committee and, where appropriate, have included them on the accounting statements.	/	Disclosed everything it should have about its business during the year including events taking place after the year-end if relevant.	6
8.	We have taken appropriate action on all matters raised in previous reports from internal and external audit.		Considered and taken appropriate action to address issues/weaknesses brought to its attention by both the internal and external auditors.	6, 8, 23
9.	 Trust funds – in our capacity as trustee, we have: discharged our responsibility in relation to the accountability for the fund(s) including financial reporting and, if required, independent examination or audit. 	Yes No N/A	Has met all of its responsibilities where it is a sole managing trustee of a local trust or trusts.	3, 6

^{*} Please provide explanations to the external auditor on a separate sheet for each 'no' response given; and describe what action is being taken to address the weaknesses identified.

Annual Governance Statement (Part 2)

		Agre	eed?	'YES' means that the Body	
		Yes	No*		
1.	We have considered the adequacy of reserves held by the body in setting the budget for 2017-18 and 2018-19 and have appropriate plans in place for the use of these reserves.	/		Has met the requirements of the Local Government Finance Act 1989 in setting the budget requirement and precept for the financial years.	
2.	When awarding grants under section 137 of the Local Government Act 1972, we have kept a separate account of such grants and considered whether or not the benefits ansing from such payments are commensurate with the sums paid.	/		Has kept and appropriate record of grants awarded and ensured that the expenditure is commensurate with the benefit to the community.	
3.	The council has ensured that it has a lawful obligation to pay a service gratuity to employees* or The council has no obligation or intention to pay a gratuity to employees.*			Has ensured that where it has an arrangement to provide a gratuity to staff, it has ensured that there is a legal obligation to provide the gratuity.	

^{*} Please delate as appropriate.

Council/Board/Committee approval and certification

The Council Board/Committee is responsible for the preparation of the accounting statements in accordance with the requirements of the Accounts and Audit (Wales) Regulations 2014 and for the preparation of the Annual Governance Statement.

Certification by the RFO I certify that the accounting statements contained in this Annual Return presents fairly the financial position of the Council/Board/ Committee, and its income and expenditure, or properly presents receipts and payments, as the case may be, for the year ended 31 March 2018. RFO signature: signature required Name: name required Approval by the Council/Board/Committee I confirm that these accounting statements and Annual Governance Statement were approved by the Council/Board/Committee under minute reference: Council/Board/Committee under minute reference: Chair signature: sequired Name: name required Name: name required Date: dd/mm/yyyy

Council/Board/Committee re-approval and re-certification (only required if the annual return has been amended at audit)

Certification by the RFO I certify that the accounting statements contained in this Annual	Approval by the Council/Board/Committee I confirm that these accounting statements and		
Return presents fairly the financial position of the Council/Board/ Committee, and its income and expenditure, or properly presents	Annual Governance Statement were approved by the Council/Board/Committee under minute reference: Insert minute reference and date of meeting		
receipts and payments, as the case may be, for the year ended 31 March 2018.			
RFO signature: signature required	Chair signature: signature required		
Name: name required	Name: name required		
Date: dd/mm/yyyy	Date: dd/mm/yyyy		

Auditor General for Wales' Audit Certificate and report

The external auditor conducts the audit on behalf of, and in accordance with, guidance issued by the Auditor General for Wales. On the basis of their review of the Annual Return and supporting information, they report whether any matters that come to their attention give cause for concern that relevant legislation and regulatory requirements have not been met.

We certify that we have completed the audit of the Annual Return for the year ended 31 March 2018 of:

BISHTON COMMOUNT COUNCIL

External auditor's report

[Except for the matters reported below]* On the basis of our review, in our opinion, the information contained in the Annual Return is in accordance with proper practices and no matters have come to our attention giving cause for concern that relevant legislation and regulatory requirements have not been met.

Other matters and recommendations

On the basis of our review, we draw the body's attention to the following matters and recommendations which do not affect our audit opinion but should be addressed by the body.

Please see enclosed report

BDO LLP Southampton

(Continue on a separate sheet if required.)

External auditor's name:

BDO LLP Southampton United Kingdom

External auditor's signature:

60 W

Date:

19/2/19

For and on behalf of the Auditor General for Wales

^{*} Delete as appropriate

Annual internal audit report to:

Name of body:

Insert name of body

BISHTON COMMUNITY COUNCIL

The Council/Board/Committee's internal audit, acting independently and on the basis of an assessment of risk, has included carrying out a selective assessment of compliance with relevant procedures and controls expected to be in operation during the financial year ending 31 March 2018.

The inemal audit has been carried out in accordance with the Council/Board/Committee's needs and planned coverage. On the basis of the findings in the areas examined, the internal audit conclusions are summarised in the same. Ser out below are the objectives of internal control and the internal audit conclusions on whether, and significant respects, the following control objectives were being achieved throughout the financial year to a standard adequate to meet the needs of the Council/Board/Committee.

			A	greed?		Outline of work undertaken as part of	
		Yes	No*	N/A	Not covered**	the internal audit (NB not required if detailed internal audit report presented to body)	
	Appropriate books of account have been properly kept throughout the year.	1					
	Financial regulations have been met, payments were supported by invoices, expenditure was approved and VAT was appropriately accounted for.	1					
	The body assessed the significant risks to achieving its objectives and reviewed the adequacy of arrangements to manage these.	/					
4.	The annual precept/levy/resource demand requirement resulted from an adequate budgetary process, progress against the budget was regularly monitored, and reserves were appropriate.	/					
5.	Expected income was fully received, based on correct prices, properly recorded and promptly banked, and VAT was appropriately accounted for.	/					
6.	Petty cash payments were properly supported by receipts, expenditure was approved and VAT appropriately accounted for.	1					
7.	Salaries to employees and allowances to members were paid in accordance with minuted approvals, and PAYE and NI requirements were properly applied.	/					
8.	Asset and investment registers were complete, accurate, and properly maintained.	√					

			Agreed?			Outline of work undertaken as part of
		Yes	No⁺	N/A	Not covered**	the internal audit (NB not required if detailed internal audit report presented to body)
9.	Periodic and year-end bank account reconciliations were properly carried out.	/				
10	during the year were prepared on the correct accounting basis (receipts and payments/income and expenditure), agreed with the cashbook, were supported by an adequate audit trail from underlying records, and where appropriate, debtors and creditors were properly recorded.	1				
11.	Trust funds (including charitable trusts). The Council/Board/ Committee has met its responsibilities as a trustee.	*A				

For any risk areas identified by the Council/Board/Committee (list any other risk areas below or on separate sheets if needed) adequate controls existed:

		A	greed?		Outline of work undertaken as part of
	Yes	No*	N/A	Not covered**	the internal audit (NB not required if detailed internal audit report presented to body)
12.			1		
13.			V		
14.			V		

^{*} If the response is 'no', please state the implications and action being taken to address any weakness in control identified (add separate sheets if needed).

[My detailed findings and recommendations which I draw to the attention of the Council/Board/Committee are included in my detailed report to the Council/Board/Committee dated 2369] * Delete if no report prepared.

Internal audit confirmation

I confirm that as the Council's internal auditor, I have not been involved in a management or administrative role within the body or as a member of the body during the financial years 2016-17 and 2017-18. I also confirm that there are no conflicts of interest surrounding my appointment.

Name of person who carr	ied out the int	ernal aud	udit: native EXOUN	
Signature of person who	carried out the	internal	nal audit: signature required	
Date: dd/mm/yyyy	35m	me	udit: nama evor BROWN nal audit: signature required Musicolome 2018	

^{**} If the response is 'not covered', please state when the most recent internal audit work was done in this area and when it is next planned, or if coverage is not required, internal audit must explain why not.

Guidance notes on completing the Annual Return

- You must apply proper practices when preparing this annual return. For guidance, please read the Practitioners' Guide (Governance and accountability for local councils: A Practitioners' Guide (Wales)) available from One Voice Wales and SLCC. It contains everything you need for the financial year-end and the statutory audit.
- The Wales Audit Office Good Practice Exchange (www.audit.wales/good-practice/finance/communitycouncil-money) provides further information on the accounts and audit process along with guidance on governance matters.
- 3. Make sure that the Annual Return is fully completed ie, no empty red boxes. Please avoid making any amendments to the completed return. If this is unavoidable, cross out the incorrect entries, make sure the amendments are drawn to the attention of the body, properly initialled and an explanation for them is provided to the external auditor. Please do not use correction fluid. Annual returns that are incomplete or contain unapproved and/or unexplained amendments or correction fluid will be returned unaudited and may incur additional costs.
- 4. There are now two boxes for certification and approval by the body. The second box is only required if the annual return has to be amended as a result of the audit. You should only complete the top box before sending the form to the auditor.
- 5. Use a second pair of eyes, perhaps the Chair or a member, to review your Annual Return for completeness before sending the original form to the auditor.
- 6. Make sure that your accounting statements add up, that the balance carried forward from the previous year (line 7 of 2017) equals the balance brought forward in the current year (line 1 of 2018). Explain any differences between the 2017 figures on this annual return and the amounts recorded in last year's annual return.
- 7. Explain fully any significant variances in the accounting statements. Do not just send in a copy of your detailed accounting records instead of this explanation. The external auditor wants to know that you understand the reasons for all variances. Include a detailed analysis to support your explanation and be specific about the values of individual elements making up the variances.
- 8. Make sure that the copy of the bank reconciliation you send to your auditor with the Annual Return covers all your bank accounts and cash balances. If there are no reconciling items, please state this and provide evidence of the bank balances. If your Council holds any short-term investments, please note their value on the bank reconciliation. The auditor should also be able to agree your bank reconciliation to line 9 in the accounting statements. More help on bank reconciliation is available in the Practitioners' Guide*.
- 9. Every small body is now required to send to the external auditor, information to support the assertions made in the Annual Governance Statement. Your auditor will tell you what information you need to provide. Please read the audit notice carefully to ensure you include all the information the auditor has asked for. You should send copies of the original records (certified by the Clerk and Chair as accurate copies) to the external auditor and not the original documents themselves.
- 10. Please do not send the auditor any information that you are not specifically asked for. Doing so is not helpful.
- 11. If the auditor has to review unsolicited information, repeat a request for information, receives an incomplete bank reconciliation or explanation of variances or receives original documents that must be returned, the auditor will incur additional costs for which they are entitled to charge additional fees.
- 12. Do not complete the Auditor General for Wales' Audit Certificate and report. The external auditor completes this on behalf of the Auditor General for Wales on completion of the audit.
- 13. Please deal with all correspondence with the external auditor promptly. This will help you to meet your statutory obligations and will minimise the cost of the audit.
- 14. Please note that if completing the electronic form, you must print the form for it to be certified by the RFO and signed by the Chair before it is sent to the auditor.

WOODLAND COTTAGE COT HILL LLANWERN VILLAGE NEWPORT NP18 2DP

23rd June 2018

To The Chairman and Members of Bishton Community Council

Subject: Report of the Internal Auditor - Financial Year Ending 31st March 2018

1. Audit Process

The audit was based on the final accounts presented to and approved by members of Bishton Community Council at their meeting held on 19th June 2018 and included the following tests:

Test 1 – Payroll - Effective audit trail through individual payslips, to cash book and bank statements and the financial monthly, confirmed the following:

- That all transactions have been correctly treated agreeing to box 4 of the Accounting Statement 2017-18.
- b) All payroll liabilities to HMRC have been have been correctly discharged.
- c) All transactions reconciled to P32 and P60.

Test 2 – Reconciliation of Closing Cash Balance - confirmed that the two bank accounts reconcile to the closing balance in Box 7 Accounting Statement 2017-18.

Test 3 – Fixed Assets - The audit has not identified any transactions that have impacted on the Assets. An asset register was not included in the documents made available during the audit. However, a physical inspection of the properties included in the asset value was undertaken.

Test 4 – Purchases – All invoices have been verified to ensure that VAT (where applicable) has been correctly identified in the cash book and included in the gross purchases but a figure of £3250 should be repayable on application to HMRC.

During a review of the payments file, it was noted that some £2157 (6% of other payments) were made to individual councillors for sundry purchases (some fairly large items); whilst there is no suggestion that these payments were incorrect or unjustified, the supporting receipts, in the main, do not identify with Bishton CC. To improve transparency, it is recommended that this practice be reviewed by the Council.

Test 5 – Income - Within the audit process it was not possible to verify all of the smaller room hire transactions.

Test 6 — Monthly Financial reports to Council — That the monthly financial reports presented to Council reflected accurately all transactions recorded in the cash book. This document could be enhanced by the inclusion of budgeted expectations.

2. AUDIT STATEMENT

Having examined the books of account, supporting statements and explanations provided and having applied the above tests, certify that the accounts and Accounting Statements 2017-2018 placed before and adopted by Bishton Community Council at their meeting on the 19th June 2017 accurately record all financial transactions during the year to give a true and fair reflection of the Council's financial position for the year ended 31st March 2018.

Trevor Brown

Internal Auditor

Telephone: 01633 412598

THOSE ROW

Email: trevorbrown140@btinternet.com

23rd June 2018

The Annual Return for the Year Ended 31st March 2018 to the external auditor and Wales Audit Office require the internal auditor to identify any risk areas identified during the audit.

As indicated above, the various information sources provided indicate that the books of account are well maintained with an effective monthly reporting procedure to council, thus protecting the Council from financial risk.

However, Council may wish to consider the following:

In addition to the monies raised through the precept and receipts generated through the Council's assets, Bishton Community Council also benefit from concurrent monies worth £16050 received from Newport City Council.

The future of this discretionary grant has been under review for many years; last year Newport City Council announced that they intended reviewing the future of the grant and implementing changes effective from April 2018. Newport City council have announced that they will maintain the 2017-2018 grant for the 2018-2019; the future of this grant does still carry a question mark and therefore The impact on the Council's future expenditure plans by the withdrawal of this grant, either fully or in part does potentially present a risk.

ISSUES ARISING REPORT FOR Bishton Community Council Audit for the year ended 31 March 2018



Introduction

The following matters have been raised to draw items to the attention of Bishton Community Council. These matters came to the attention of BDO LLP during the audit of the annual return for the year ended 31 March 2018.

The audit of the annual return may not disclose all shortcomings of the systems as some matters may not have come to the attention of the auditor. For this reason, the matters raised may not be the only ones that exist.

The matters listed below are explained in further detail on the page(s) that follow;

- Internal Auditor's recommendations
- Budget did not agree to the precept requested
- Engagement letter with internal auditor requires further detail
- Gratuity

The following issue(s) have been raised to assist the body in improving its internal controls or working practices. The body is recommended to consider these but is under no statutory obligation to act upon them.

Engagement letter with internal auditor requires further detail

What is the issue?

The council have provided a copy of an engagement letter with the internal auditor. The engagement letter did not fully detail all the information that should be included.

The engagement letter should agree the expectations of the two parties and should include the following:

- roles and responsibilities
- audit planning, scope and timing
- reporting requirements
- assurance around independence and competence
- access to information, members and officers
- remuneration

Why has this issue been raised?

In the absence of such a letter or similar document, the council cannot be certain that the internal auditor will fully meet their expectations and comply with the requirements of the Accounts and Audit Regulations. The engagement letter confirms expectations of the internal auditor and the council.

What do we recommend you do?

The council must ensure that an engagement letter or similar document is agreed prior to the commencement of the appointment for the coming year. The letter or document should as a minimum set of the scope of the assignment to ensure all parties concur.

Further guidance on this matter can be obtained from the following source(s):

Governance and Accountability in Local Councils in Wales - A Practitioners' Guide, OVW/SLCC

The following issue(s) have been raised as there are minor errors on the annual return which we wish to draw to the attention of the body so they do not occur again in future years.

Gratuity

What is the issue?

The smaller authority have not answered the question on Part 2 concerning the obligation to pay a gratuity. They have crossed out the incorrect statement and left the one that says 'The Council has ensured that it has a lawful obligation to pay a service gratuity to employees". We have confirmed with the council that the correct statement should be 'The Council has no obligation or intention to pay a gratuity to employees'.

Why has this issue been raised?

The annual return has not been completed fully in line with the instructions issued.

What do we recommend you do?

In future the smaller authority should ensure they answer all questions fully.

Further guidance on this matter can be obtained from the following source(s):

Guidance notes on the annual return

The following issue(s) have been raised to assist the body. The body is recommended to take action on the following issue(s) to ensure that the body acts within its statutory and regulatory framework.

Internal Auditor's recommendations

What is the issue?

The internal auditor has noted some recommendations in the financial systems of the council.

Why has this issue been raised?

The council is exposed to the risks associated with these recommendations.

What do we recommend you do?

The council must implement the recommendations made by the internal auditor to improve the financial systems of the council as soon as possible or in any event before the end of the current financial year.

If the council addresses all the issues raised by the internal auditor the council should improve internal controls which will help to prevent and detect error and fraud and assist the council to operate in an effective and efficient manner.

Further guidance on this matter can be obtained from the following source(s):

Governance and Accountability in Local Councils in Wales - A Practitioners Guide, OVW/SLCC

Budget did not agree to the precept requested

What is the issue?

Although a budget was prepared and approved the budgeted precept figure requested did not agree to the precept requested.

Why has this issue been raised?

The council may have contravened Para 50(1) of the Local Government Finance Act 1992 which states that every council must make calculations to decide upon a precept figure. The council must assess the expected income and anticipated expenditure. Then the reserves must be taken into consideration and the resulting difference from these figures must be the precept requested. This did not happen this year as the estimated income and expenditure did not agree to the actual precept requested by the council.

What do we recommend you do?

A detailed budget must be established to support the precept requested. The council has the duty to produce a budget, which summarises anticipated income and expenditure and takes reserves into consideration. This budget must then support the resulting precept requested.

Further guidance on this matter can be obtained from the following source(s):

The Local Government Finance Act 1992.

No other matters came to our attention.

For and on behalf of BDO LLP

Date: 19 February 2019